

## Message Text

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ACTION ACDA-19

INFO OCT-01 EUR-25 EA-11 IO-14 ISO-00 CIAE-00 INR-10 L-03

NSAE-00 NSC-10 RSC-01 SCI-06 SCEM-02 AEC-11 DRC-01

/114 W

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P R 150844Z NOV 73

FM AMEMBASSY TOKYO

TO SECSTATE WASHDC PRIORITY 8204

INFO AMEMBASSY BONN

USMISSION EC BRUSSELS

USMISSION IAEA VIENNA

USAEC GERMANTOWN

C O N F I D E N T I A L TOKYO 14947

E.O. 11652: GDS

TAGS: PARM, IAEA, JA

SUBJ: IAEA-JAPANESE DISCUSSIONS ON NPT VERIFICATION AGREEMENT

1. SUMMARY: IAEA-GOJ DISCUSSIONS ON NPT VERIFICATION AGREEMENT, HELD NOV 12-14, CONCLUDED WITH PREPARATION OF AGREED MEMORANDUM CALLING FOR EQUIVALENCE OF IAEA VERIFICATION IN JAPAN WITH THAT IN OTHER STWPEUING GROUP OF STATES. IAEA ASSESSMENT IS THAT RESULT WILL HELP ASSURE JAPANESE ACCEPTANCE OF NPT, WHICH THEY BELIEVE STILL PROBABLY DESPITE DELAY IN SCHEDULE OF RATIFICATION UNTIL AFTER JAPANESE UPPER HOUSE ELECTIONS IN JUNE OR JULY 1974.  
END SUMMARY.

2. ON COMPLETION OF THEIR DISCUSSIONS WITH A GOJ TEAM HEADED BY AMBASSADOR SUGIHARA, IAEA OFFICIALS (FISCHER AND ROMETSCH) INFORMED SCICOUNS THAT DISCUSSIONS WERE SUCCESSFULLY CONCLUDED AND SHOULD CONTRIBUTE TO JAPANESE PROGRESS TOWARD ACCEPTANCE OF NPT AND IAEA VERIFICATION AGREEMENT. DISCUSSIONS RESULTED IN PREPARATION OF AGREED MEMORANDUM (COPY BEING POUCHED ALL ADDRESSEES), KEY PHRASE OF WHICH IS THAT IAEA JAPANESE SAFEGUARDS AGREEMENT SHOULD "LEAD TO EQUIVALENT RESULTS WHEN COMPARED WITH THE IAEA'S SAFEGUARDS AGREEMENTS WITH OTHER STATES OR A GROUP OF STATES." MEMO-  
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RANDUM IS TO BE DISTRIBUTED ON CONFIDENTIAL BASIS TO KEY DIET

MEMBERS AND PRESUMABLY, OTHER OFFICIALS IN POSITION TO INFLUENCE NPT DECISION, AS PART OF EFFORT TO MEET CONCERN THAT JAPAN MAY NOT RECEIVE TREATMENT EQUIVALENT TO THAT OF EC. WHILE MEMORANDUM IS TO RECEIVE NO PUBLICITY, ROMETSCH ACKNOWLEDGED GERMANS WOULD GAIN ACCESS TO IT, BUT ONLY, HE BELIEVES, AT RESPONSIBLE LEVEL WHERE ITS IMPORTANCE IN GAINING JAPANESE ACCEPTANCE OF NPT WILL BE UNDERSTOOD. JAPANESE READILY AGREED WITH MAINTAINING CONFIDENTIALITY OF DOCUMENT. APPARENTLY OUT OF APPRECIATION FOR GERMAN SENSITIVITIES TO DOCUMENT THAT WOULD UNDERMINE ARGUMENTS THAT, AS MULTINATIONAL BODY, EC HAS RECEIVED SPECIAL SAFEGUARDS ARRANGEMENT.

3. IAEA REPS INDICATED THAT SUGIHARA TOOK LEAD ON JAPANESE SIDE IN REACHING ACCEPTABLE AGREEMENT, AND "STUCK HIS NECK OUT" IN INSISTING THAT AFFIRMATIVE RESULT BE REFLECTED IN MEMORANDUM FOR INTERNAL USE IN COUNTERING OPPOSITION TO NPT AND IAEA SAFEGUARDS AGREEMENT. ACCORDING TO IAEA REPS, TAMIYA, CHIEF OF ATOMIC ENERGY BUREAU, APPEARED TO REPRESENT OPPOSITION TO THIS COURSE OF ACTION WITHIN JAPANESE DELEGATION. INDUSTRY REP, IMAI, ALSO FOLLOWED BASICALLY AFFIRMATIVE COURSE IN RECENT DISCUSSIONS. KAWASHIMA, HEAD OF NUCLEAR MATERIALS CONTROL CENTER, WHILE CONTINUING TO BE HELPFUL, HAS TAKEN BACK SEAT.

4. AS CONSEQUENCE OF DISCUSSIONS, FISCHER AND ROMETSCH ARE SATISFIED THAT JAPAN IS STILL MOVING TOWARD RATIFICATION OF NPT AND ACCEPTANCE OF IAEA SAFEGUARD AGREEMENT. DESPITE FACT THAT PRESENTATION OF TREATY TO FORTHCOMING DIET SESSION NOW CLEARLY RULED OUT, IAEA REPS WERE INFORMED THAT LEGISLATION TRANSFORMING NUCLEAR MATERIALS CONTROL CENTER FROM PRIVATE TO GOVERNMENTAL ORGANIZATION, ONE OF NECESSARY STEPS IN OVERALL PROCESS OF NPT ACCEPTANCE, MAY BE PRESENTED TO FORTHCOMING DIET SESSION, THUS HELPING TO MAINTAIN MOMENTUM TOWARD RATIFICATION.

5. WHILE EMBASSY HAS NO BASIS FOR DISAGREEMENT WITH IAEA OFFICIALS, ASSESSMENT THAT EVENTUAL JAPANESE RATIFICATION OF NPT STILL PROBABLY. REVIEW OF FULL TEXT OF MEMORANDUM SUGGESTS THAT IT UNLIKELY TO BE AS EFFECTIVE AS THEY BELIEVE IN PUTTING TO REST JAPANESE CONCERNS ON EQUALITY OF SAFEGUARDS ARRANGEMENTS. DESPITE PHRASE CITED IN PARA TWO, REMAINDER OF DOCUMENT CONFIDENTIAL

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TAINS MORE AMBIVALENT LANGUAGE WHICH CONDITIONS "EQUIVALENT RESULTS" ON AGENCY'S ABILITY TO SATISFY ITSELF THAT JAPANESE CONTROL SYSTEM HAS "EQUIVALENT DEGREE OF FUNCTIONAL INDEPENDENCE." THUS, DEBATES OVER WHAT CONSTITUTES "FUNCTIONAL INDEPENDENCE" AND WHETHER NATIONAL AND MULTINATIONAL SYSTEMS CAN BE EQUIVALENT IN THIS REGARD ARE LIKELY TO CONTINUE

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## Message Attributes

**Automatic Decaptioning:** X  
**Capture Date:** 01 JAN 1994  
**Channel Indicators:** n/a  
**Current Classification:** UNCLASSIFIED  
**Concepts:** NPT, TREATY RATIFICATION, NUCLEAR SAFEGUARDS  
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**Draft Date:** 15 NOV 1973  
**Decaption Date:** 01 JAN 1960  
**Decaption Note:**  
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**Disposition Approved on Date:**  
**Disposition Authority:** elyme  
**Disposition Case Number:** n/a  
**Disposition Comment:** 25 YEAR REVIEW  
**Disposition Date:** 28 MAY 2004  
**Disposition Event:**  
**Disposition History:** n/a  
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**Reference:** n/a  
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